108TH CONGRESS 1ST SESSION

H. R. 1370

To provide for expansion of electricity transmission networks in order to support competitive electricity markets, to ensure reliability of electric service, to modernize regulation and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 19, 2003

Mr. WYNN (for himself and Mr. Burr) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide for expansion of electricity transmission networks in order to support competitive electricity markets, to ensure reliability of electric service, to modernize regulation and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Interstate Transmission Act".
- 4 (b) Table of Contents is
- 5 as follows:
 - Sec. 1. Short title and table of contents.
 - Sec. 2. Findings.
 - Sec. 3. Sustainable transmission networks rulemaking.
 - Sec. 4. Electric reliability standards.
 - Sec. 5. Disposition of property.
 - Sec. 6. Promotion of voluntary development of regional transmission organizations, independent transmission providers, and similar organi-
 - Sec. 7. State and Federal authority to site transmission facilities.
 - Sec. 8. PUHCA exemption for RTOs.
 - Sec. 9. Independent transmission companies.

SEC. 2. FINDINGS.

- 7 Congress finds as follows:
- 8 (1) Transmission networks are the backbone of 9 competitive power markets and increased interstate 10 commerce in electricity.
- 11 (2) Wholesale electric competition, already in 12 effect across the nation, and retail electric competi-13 tion, adopted by nearly half of the States, depend on
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adequate transmission networks to benefit electric

- 15 consumers.
- 16 (3) The expansion, enhancement, and improve-17 ment of transmission facilities are necessary to
- 18 maintain and improve reliability of electric service.
- 19 (4) To support competitive power markets and
- 20 to maintain and improve reliability of electric serv-

1	ice, the regulation of transmission service must be
2	reformed.
3	SEC. 3. SUSTAINABLE TRANSMISSION NETWORKS RULE-
4	MAKING.
5	Part II of the Federal Power Act (16 U.S.C. 824 et
6	seq.) is amended by adding the following new section at
7	the end thereof:
8	"SEC. 215. SUSTAINABLE TRANSMISSION NETWORKS RULE-
9	MAKING.
10	"(a) Rulemaking Requirement.—Within 1 year
11	after the enactment of this section, the Commission shall
12	establish, by rule, transmission pricing policies and stand-
13	ards for promoting the expansion and improvement of
14	interstate transmission networks through incentive-based,
15	performance-based, participant-funded, and/or cost-based
16	rate treatments to ensure reliability of the electric system,
17	to support interstate wholesale markets for electric power,
18	and expand transmission transfer capacity needed to sus-
19	tain wholesale competition. Policies and standards estab-
20	lished under this section shall specifically—
21	"(1) promote capital investment in the economi-
22	cally efficient enlargement of transmission networks
23	to reduce congestion on transmission networks and
24	provide accurate price signals so that new generation

- 1 and transmission is built where it provides the low-2 est overall cost to consumers;
- "(2) encourage improved operation of trans-3 mission facilities and deployment of transmission technologies to increase capacity and efficiency of 5 6 existing networks and reduce line losses, including 7 but not limited to high-capacity wires (including 8 high-temperature superconducting cables), power 9 electronics and information technologies (including 10 flexible alternating current transmission system 11 technologies), and high-voltage, direct current lines; 12 and
 - "(3) provide a return on equity that attracts new investment in transmission facilities and reasonably reflects the financial, operational and other risks taken by public utilities in restructuring transmission assets.
- "(b) Limitation on the Authority of This Sec-19 tion.—In the case of any transmission rate approved by 20 the Commission on or after the effective date of the rule 21 established under this section, the rate shall comply 22 with—
- 23 "(1) the policies and standards adopted pursu-24 ant to this section as necessary or appropriate to im-

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1	plement the requirements of subsection (a) of this
2	section; and
3	"(2) the procedural and other requirements of
4	this part, including the requirement of sections 205
5	and 206, that all rates, charges, terms and condi-
6	tions be just and reasonable and not unduly dis-
7	criminatory.".
8	SEC. 4. ELECTRIC RELIABILITY STANDARDS.
9	Part II of the Federal Power Act (16 U.S.C 824 et
10	seq.) is amended by adding the following new section at
11	the end thereof:
12	"SEC. 216. ELECTRIC RELIABILITY.
13	"(a) Definitions.—For purposes of this section—
14	"(1) The term 'bulk-power system' means—
15	"(A) facilities and control systems nec-
16	essary for operating an interconnected electric
17	energy transmission network (or any portion
18	thereof); and
19	"(B) electric energy from generation facili-
20	ties needed to maintain transmission system re-
21	liability.
22	The term does not include facilities used in the local
23	distribution of electric energy.
24	"(2) The terms 'Electric Reliability Organiza-
25	tion' and 'ERO' mean the organization certified by

the Commission under subsection (c) the purpose of which is to establish and enforce reliability standards for the bulk-power system, subject to Commission review.

"(3) The term 'reliability standard' means a requirement, approved by the Commission under this section, to provide for reliable operation of the bulk-power system. The term includes requirements for the operation of existing bulk-power system facilities and the design of planned additions or modifications to such facilities to the extent necessary to provide for reliable operation of the bulk-power system, but the term does not include any requirement to enlarge such facilities or to construct new transmission capacity or generation capacity.

- "(4) The term 'reliable operation' means operating the elements of the bulk-power system within equipment and electric system thermal, voltage, and stability limits so that instability, uncontrolled separation, or cascading failures of such system will not occur as a result of a sudden disturbance or unanticipated failure of system elements.
- "(5) The term 'Interconnection' means a geographic area in which the operation of bulk-power system components is synchronized such that the

- failure of one or more of such components may adversely affect the ability of the operators of other components within the system to maintain reliable operation of the facilities within their control.
- 5 "(6) The term 'transmission organization' 6 means a regional transmission organization, inde-7 pendent system operator, independent transmission 8 provider, or other transmission organization finally 9 approved by the Commission for the operation of 10 transmission facilities.
- 11 "(7) The term 'regional entity' means an entity 12 having enforcement authority pursuant to subsection 13 (e)(4).
- 14 "(b) Jurisdiction and Applicability.—(1) The 15 Commission shall have jurisdiction, within the United States, over the ERO certified by the Commission under 16 17 subsection (c), any regional entities, and all users, owners 18 and operators of the bulk-power system, including but not 19 limited to the entities described in section 201(f), for purposes of approving reliability standards established under 21 this section and enforcing compliance with this section. All users, owners and operators of the bulk-power system

shall comply with reliability standards that take effect

under this section.

1	"(2) The Commission shall issue a final rule to imple-
2	ment the requirements of this section not later than 180
3	days after the date of enactment of this section.
4	"(c) Certification.—Following the issuance of a
5	Commission rule under subsection (b)(2), any person may
6	submit an application to the Commission for certification
7	as the Electric Reliability Organization (ERO). The Com-
8	mission may certify one such ERO if the Commission de-
9	termines that such ERO—
10	"(1) has the ability to develop and enforce, sub-
11	ject to subsection (e)(2), reliability standards that
12	provide for an adequate level of reliability of the
13	bulk-power system;
14	"(2) has established rules that—
15	"(A) assure its independence of the users
16	and owners and operators of the bulk-power
17	system, while assuring fair stakeholder rep-
18	resentation in the selection of its directors and
19	balanced decisionmaking in any ERO com-
20	mittee or subordinate organizational structure;
21	"(B) allocate equitably reasonable dues,
22	fees, and other charges among end users for all
23	activities under this section;
24	"(C) provide fair and impartial procedures
25	for enforcement of reliability standards through

the imposition of penalties in accordance with subsection (e) (including limitations on activities, functions, or operations, or other appropriate sanctions);

- "(D) provide for reasonable notice and opportunity for public comment, due process, openness, and balance of interests in developing reliability standards and otherwise exercising its duties; and
- 10 "(E) provide for taking, after certification, 11 appropriate steps to gain recognition in Canada 12 and Mexico.
- "(d) Reliability Standards.—(1) The Electric Reliability Organization shall file each reliability standard or modification to a reliability standard that it proposes to be made effective under this section with the Commission.
- "(2) The Commission may approve by rule or order a proposed reliability standard or modification to a reliability standard if it determines that the standard is just, reasonable, not unduly discriminatory or preferential, and in the public interest. The Commission shall give due weight to the technical expertise of the Electric Reliability Organization with respect to the content of a proposed standard or modification to a reliability standard and to

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- 1 the technical expertise of a regional entity organized on
- 2 an Interconnection-wide basis with respect to a reliability
- 3 standard to be applicable within that Interconnection, but
- 4 shall not defer with respect to the effect of a standard
- 5 on competition. A proposed standard or modification shall
- 6 take effect upon approval by the Commission.
- 7 "(3) The Electric Reliability Organization shall
- 8 rebuttably presume that a proposal from a regional entity
- 9 organized on an Interconnection-wide basis for a reliability
- 10 standard or modification to a reliability standard to be ap-
- 11 plicable on an Interconnection-wide basis is just, reason-
- 12 able, and not unduly discriminatory or preferential, and
- 13 in the public interest.
- 14 "(4) The Commission shall remand to the Electric
- 15 Reliability Organization for further consideration a pro-
- 16 posed reliability standard or a modification to a reliability
- 17 standard that the Commission disapproves in whole or in
- 18 part.
- 19 "(5) The Commission, upon its own motion or upon
- 20 complaint, may order the Electric Reliability Organization
- 21 to submit to the Commission a proposed reliability stand-
- 22 ard or a modification to a reliability standard that ad-
- 23 dresses a specific matter if the Commission considers such
- 24 a new or modified reliability standard appropriate to carry
- 25 out this section.

1	"(6) The final rule adopted under subsection $(b)(2)$
2	shall include fair processes for the identification and time-
3	ly resolution of any conflict between a reliability standard
4	and any function, rule, order, tariff, rate schedule, or
5	agreement accepted, approved, or ordered by the Commis-
6	sion applicable to a transmission organization. Such trans-
7	mission organization shall continue to comply with such
8	function, rule, order, tariff, rate schedule or agreement ac-
9	cepted, approved, or ordered by the Commission until—
10	"(A) the Commission finds a conflict exists
11	between a reliability standard and any such
12	provision;
13	"(B) the Commission orders a change to
14	such provision pursuant to section 206 of this
15	part; and
16	"(C) the ordered change becomes effective
17	under this part.
18	If the Commission determines that a reliability standard
19	needs to be changed as a result of such a conflict, it shall
20	order the ERO to develop and file with the Commission
21	a modified reliability standard under paragraph (4) or (5)
22	of this subsection.
23	"(e) Enforcement.—(1) The ERO may impose,
24	subject to paragraph (2), a penalty on a user or owner
25	or operator of the bulk-power system for a violation of a

- 1 reliability standard approved by the Commission under
- 2 subsection (d) if the ERO, after notice and an opportunity
- 3 for a hearing—
- 4 "(A) finds that the user or owner or operator
- 5 has violated a reliability standard approved by the
- 6 Commission under subsection (d); and
- 7 "(B) files notice and the record of the pro-
- 8 ceeding with the Commission.
- 9 "(2) A penalty imposed under paragraph (1) may
- 10 take effect not earlier than the 31st day after the electric
- 11 reliability organization files with the Commission notice of
- 12 the penalty and the record of proceedings. Such penalty
- 13 shall be subject to review by the Commission, on its own
- 14 motion or upon application by the user, owner or operator
- 15 that is the subject of the penalty filed within 30 days after
- 16 the date such notice is filed with the Commission. Applica-
- 17 tion to the Commission for review, or the initiation of re-
- 18 view by the Commission on its own motion, shall not oper-
- 19 ate as a stay of such penalty unless the Commission other-
- 20 wise orders upon its own motion or upon application by
- 21 the user, owner or operator that is the subject of such
- 22 penalty. In any proceeding to review a penalty imposed
- 23 under paragraph (1), the Commission, after notice and op-
- 24 portunity for hearing (which hearing may consist solely
- 25 of the record before the electric reliability organization and

opportunity for the presentation of supporting reasons to 2 affirm, modify, or set aside the penalty), shall by order 3 affirm, set aside, reinstate, or modify the penalty, and, 4 if appropriate, remand to the electric reliability organization for further proceedings. The Commission shall implement expedited procedures for such hearings. 6 7 "(3) On its own motion or upon complaint, the Com-8 mission may order compliance with a reliability standard 9 and may impose a penalty against a user or owner or oper-10 ator of the bulk-power system, if the Commission finds, 11 after notice and opportunity for a hearing, that the user 12 or owner or operator of the bulk-power system has en-13 gaged or is about to engage in any acts or practices that 14 constitute or will constitute a violation of a reliability 15 standard. "(4) The Commission shall establish regulations au-16 17 thorizing the ERO to enter into an agreement to delegate 18 authority to a regional entity for the purpose of proposing 19 reliability standards to the ERO and enforcing reliability standards under paragraph (1) if— 20 "(A) the regional entity is governed by— 21 22 "(i) an independent board; "(ii) a balanced stakeholder board; or 23 "(iii) a combination independent and bal-24

anced stakeholder board;

- 1 "(B) the regional entity otherwise satisfies the
- 2 provisions of subsection (c)(1) and (2); and
- 3 "(C) the agreement promotes effective and effi-
- 4 cient administration of bulk-power system reliability.
- 5 The Commission may modify such delegation. The ERO
- 6 and the Commission shall rebuttably presume that a pro-
- 7 posal for delegation to a regional entity organized on an
- 8 Interconnection-wide basis promotes effective and efficient
- 9 administration of bulk-power system reliability and should
- 10 be approved. Such regulation may provide that the Com-
- 11 mission may assign the ERO's authority to enforce reli-
- 12 ability standards under paragraph (1) directly to a re-
- 13 gional entity consistent with the requirements of this para-
- 14 graph.
- 15 "(5) The Commission may take such action as is nec-
- 16 essary or appropriate against the ERO or a regional entity
- 17 to ensure compliance with a reliability standard or any
- 18 Commission order affecting the ERO or a regional entity.
- 19 "(6) Any penalty imposed under this section shall
- 20 bear a reasonable relation to the seriousness of the viola-
- 21 tion and shall take into consideration the efforts of such
- 22 user, owner, or operator to remedy the violation in a time-
- 23 ly manner.
- 24 "(f) Changes in Electricity Reliability Orga-
- 25 NIZATION RULES.—The Electric Reliability Organization

- 1 shall file with the Commission for approval any proposed
- 2 rule or proposed rule change, accompanied by an expla-
- 3 nation of its basis and purpose. The Commission, upon
- 4 its own motion or complaint, may propose a change to the
- 5 rules of the Electric Reliability Organization. A proposed
- 6 rule or proposed rule change shall take effect upon a find-
- 7 ing by the Commission, after notice and opportunity for
- 8 comment, that the change is just, reasonable, not unduly
- 9 discriminatory or preferential, is in the public interest, and
- 10 satisfies the requirements of subsection (c).
- 11 "(g) Reliability Reports.—The Electric Reli-
- 12 ability Organization shall conduct periodic assessments of
- 13 the reliability and adequacy of the bulk-power system in
- 14 North America.
- 15 "(h) Coordination With Canada and Mexico.—
- 16 The President is urged to negotiate international agree-
- 17 ments with the governments of Canada and Mexico to pro-
- 18 vide for effective compliance with reliability standards and
- 19 the effectiveness of the Electric Reliability Organization
- 20 in the United States and Canada or Mexico.
- 21 "(i) Savings Provisions.—(1) The Electric Reli-
- 22 ability Organization shall have authority to develop and
- 23 enforce compliance with reliability standards for only the
- 24 bulk-power system.

- 1 "(2) This section does not authorize the Electric Reli-
- 2 ability Organization or the Commission to order the con-
- 3 struction of additional generation or transmission capacity
- 4 or to set and enforce compliance with standards for ade-
- 5 quacy or safety of electric facilities or services.
- 6 "(3) Nothing in this section shall be construed to pre-
- 7 empt any authority of any State to take action to ensure
- 8 the safety, adequacy, and reliability of electric service
- 9 within that State, as long as such action is not incon-
- 10 sistent with any reliability standard, except that the State
- 11 of New York may establish rules that result in greater
- 12 reliability within that State, as long as such action does
- 13 not result in lesser reliability outside the State than that
- 14 provided by the reliability standards.
- 15 "(4) Within 90 days of the application of the Electric
- 16 Reliability Organization or other affected party, and after
- 17 notice and opportunity for comment, the Commission shall
- 18 issue a final order determining whether a State action is
- 19 inconsistent with a reliability standard, taking into consid-
- 20 eration any recommendation of the Electric Reliability Or-
- 21 ganization.
- 22 "(5) The Commission, after consultation with the
- 23 Electric Reliability Organization and the State taking ac-
- 24 tion, may stay the effectiveness of any State action, pend-
- 25 ing the Commission's issuance of a final order.

- 1 "(j) Regional Advisory Bodies.—The Commis-
- 2 sion shall establish a regional advisory body on the petition
- 3 of at least two-thirds of the States within a region that
- 4 have more than one-half of their electric load served within
- 5 the region. A regional advisory body shall be composed or
- 6 of one member from each participating State in the region,
- 7 appointed by the Governor of each State, and may include
- 8 representatives of agencies, States, and provinces outside
- 9 the United States. A regional advisory body may provide
- 10 advice to the Electric Reliability Organization, a regional
- 11 entity, or the Commission regarding the governance of an
- 12 existing or proposed regional entity within the same re-
- 13 gion, whether a standard proposed to apply within the re-
- 14 gion is just, reasonable, not unduly discriminatory or pref-
- 15 erential, and in the public interest, whether fees proposed
- 16 to be assessed within the region are just, reasonable, not
- 17 unduly discriminatory or preferential, and in the public
- 18 interest and any other responsibilities requested by the
- 19 Commission. The Commission may give deference to the
- 20 advice of any such regional advisory body if that body is
- 21 organized on an Interconnection-wide basis.
- 22 "(k) Application to Alaska and Hawaii.—The
- 23 provisions of this section do not apply to Alaska or Ha-
- 24 waii.".

1	SEC. 5. DISPOSITION OF PROPERTY.
2	Section 203 of the Federal Power Act (16 U.S.C.
3	824b) is repealed.
4	SEC. 6. PROMOTION OF VOLUNTARY DEVELOPMENT OF RE-
5	GIONAL TRANSMISSION ORGANIZATIONS,
6	INDEPENDENT TRANSMISSION PROVIDERS,
7	AND SIMILAR ORGANIZATIONS.
8	Part II of the Federal Power Act (16 U.S.C. 824 et
9	seq.) is amended by adding at the end thereof the fol-
10	lowing new section:
11	"SEC. 217. PROMOTION OF VOLUNTARY DEVELOPMENT OF
12	REGIONAL TRANSMISSION ORGANIZATIONS,
13	INDEPENDENT TRANSMISSION PROVIDERS,
14	AND SIMILAR ORGANIZATIONS.
15	"(a) In General.—The Commission may approve
16	and may encourage the formation of regional transmission
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	organizations, independent transmission providers, and
	organizations, independent transmission providers, and similar organizations (referred to in this section as 'trans-
18	similar organizations (referred to in this section as 'trans-
18 19	similar organizations (referred to in this section as 'transmission organizations') for the purpose of enhancing the
18 19 20	similar organizations (referred to in this section as 'transmission organizations') for the purpose of enhancing the transmission of electric energy in interstate commerce.
18 19 20 21	similar organizations (referred to in this section as 'transmission organizations') for the purpose of enhancing the transmission of electric energy in interstate commerce. Among options for the formation of a transmission organi-

- 1 "(2) the form, structure, and operating entity 2 of the organization are approved of by participating 3 transmitting utilities; and
- "(3) market incentives exist to promote investment for expansion of transmission facilities and for the introduction of new transmission technologies within the territory of the organization.
- 8 "(b) CONDITIONS.—No order issued under this Act
 9 shall be conditioned upon or require a transmitting utility
 10 to transfer operational control of jurisdictional facilities
 11 to an independent system operator or other transmission
 12 organization.
- 13 "(c) COMPLAINT.—In addition to any other rights or remedies it may have under this Act, any entity serving 14 15 electric load that is denied services by a transmission organization that the transmission organization makes avail-16 able to other load serving entities shall be entitled to file a complaint with the Commission concerning the denial 18 19 of such services. If the Commission shall find, after an 20 evidentiary hearing on the record, that the denial of serv-21 ices complained of was unjust, unreasonable, unduly discriminatory or preferential, or contrary to the public inter-23 est, the Commission may order the provision of such services at rates and on terms and conditions that shall be in accordance with section 215 of this Act.".

1 SEC. 7. STATE AND FEDERAL AUTHORITY TO SITE TRANS-

- 2 **MISSION FACILITIES.**
- 3 Part II of the Federal Power Act (16 U.S.C. 824 et
- 4 seg.) is amended by adding at the end thereof the fol-
- 5 lowing new section:

6 "SEC. 218. STATE AND FEDERAL AUTHORITY TO SITE

7 TRANSMISSION FACILITIES.

- 8 "(a) In order to ensure the availability of adequate
- 9 capacity to provide for reliable, economic transmission of
- 10 electric energy in interstate commerce, upon enactment of
- 11 this section, and after notice and opportunity for com-
- 12 ment, the Commission shall publish a report, which it shall
- 13 revise each year thereafter, describing areas where addi-
- 14 tional facilities are necessary to increase electric trans-
- 15 mission capacity. The report shall include information
- 16 from the regional transmission organization planning
- 17 processes explaining the feasibility of providing additional
- 18 transmission capacity through existing transmission rights
- 19 of way, and shall assess efforts to promote adequate and
- 20 economically efficient transmission of electricity through
- 21 the introduction of new transmission technologies, and to
- 22 encourage investment in new and existing transmission fa-
- 23 cilities. The Commission shall rely upon information pro-
- 24 vided by regional transmission organizations developed in
- 25 conjunction with States through regional transmission or-
- 26 ganization planning processes, information provided by

- 1 State public utility commissions, and such other informa-
- 2 tion about transmission constraints, reliability, and prices
- 3 of electric energy as the Commission deems appropriate.
- 4 In the report, the Commission shall review the status of
- 5 facilities for which an application has been submitted pur-
- 6 suant to subsection (b).
- 7 "(b) A regional transmission organization or a re-
- 8 gional transmission entity which has submitted an applica-
- 9 tion to a State or local agency for approval of transmission
- 10 facilities to provide additional transmission capacity in an
- 11 area identified in the report required by subsection (a)
- 12 shall notify the Commission by providing a copy of the
- 13 application, including a description of the facilities and the
- 14 proposed route. The regional transmission organization
- 15 shall submit to the Commission with a copy of the applica-
- 16 tion a statement assessing the feasibility of upgrading ex-
- 17 isting transmission facilities to provide additional capacity
- 18 in an area identified in the report required by subsection
- 19 (a).
- 20 "(c) If a regional transmission organization or a re-
- 21 gional transmission entity has not received approval of its
- 22 application to the State to construct transmission facilities
- 23 in an area identified in the report required by subsection
- 24 (a) within one year of the notice to the Commission pursu-
- 25 ant to subsection (b), or within two years of such notice

- 1 has not received all permits and approvals required to con-
- 2 struct the facilities, the Commission may, after consid-
- 3 ering the feasibility of upgrading existing facilities to in-
- 4 crease electric transmission capacity, upon its own motion
- 5 or upon request, and after notice and opportunity for
- 6 hearing, issue a certificate of public convenience and ne-
- 7 cessity to construct a proposed transmission facility if it
- 8 finds the facilities to be authorized by the certificate are
- 9 or will be required by public convenience and necessity.
- 10 "(d) The Commission shall have the power to attach
- 11 to the issuance of such certificate and to the exercise of
- 12 the rights granted thereunder such reasonable terms and
- 13 conditions related to the construction of such facility as
- 14 the public convenience and necessity may require.
- 15 "(e) The Commission shall require that construction
- 16 on the proposed transmission facility commence within 18
- 17 months after the Commision grants an issuance of certifi-
- 18 cate. If construction does not commence within the allowed
- 19 time, the certificate reverts back to the Commission. The
- 20 owner of the proposed transmission facility may apply for
- 21 up to two six-month extensions.
- 22 "(f) The Commission shall issue its final decision in
- 23 the certificate proceeding within 18 months after the filing
- 24 of a request for a certificate or the initiation of pro-
- 25 ceedings on its own motion.

- 1 "(g) When any holder of a certificate of public con-
- 2 venience and necessity for electric transmission facilities
- 3 issued by the Commission pursuant to subsection (c) can-
- 4 not acquire by contract, or is unable to agree with the
- 5 owner of the property to the compensation to be paid for
- 6 the necessary rights-of-way to construct, operate and
- 7 maintain such transmission facility, it may acquire the
- 8 same by the exercise of the right of eminent domain in
- 9 the district court of the United States for the district in
- 10 which such property may be located, or in the State
- 11 courts.".
- 12 SEC. 8. PUBLIC UTILITY HOLDING COMPANY ACT EXEMP-
- 13 TION FOR RTOS.
- 14 The Public Utility Holding Company Act (15 U.S.C.
- 15 79 et seq.) is amended—
- 16 (1) by redesignating section 36 as section 37;
- 17 and
- 18 (2) by inserting after section 35 the following:
- 19 "SEC. 36. SAVINGS CLAUSE.
- 20 "(a) In General.—This Act shall not apply to a
- 21 multistate independent transmission company or to any
- 22 action to form, modify, finance, sell, purchase, operate, or
- 23 otherwise affect such an organization.
- 24 "(b) Definitions.—For purposes of subsection (a):

"(1) The term 'multistate independent trans-1 2 mission' means any person which owns or operates facilities in more than one State used for the trans-3 mission of electric energy in interstate commerce and which— 5 6 "(A) is not engaged in the generation or sale of electric energy; or 7 "(B) the Federal Energy Regulatory Com-8 mission determines is not a market participant 9 10 (within the meaning of the Commission's rules 11 applicable to regional transmission organiza-12 tions). 13 "(2) The term 'transmission of electric energy 14 in interstate commerce' shall have the meaning given such term in section 201 of the Federal Power 15 Act.". 16 SEC. 9. INDEPENDENT TRANSMISSION COMPANIES. 18 (a) In General.—Section 1033 of the Internal Rev-19 enue Code of 1986 (relating to involuntary conversions) is amended by redesignating subsection (k) as subsection 20 21 (l) and by inserting after subsection (j) the following new 22 subsection: 23 "(k) Sales or Dispositions To Implement Fed-ERAL ENERGY REGULATORY COMMISSION OR STATE

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ELECTRIC RESTRUCTURING POLICY.—

1	"(1) In general.—For purposes of this sub-
2	title, if a taxpayer elects the application of this sub-
3	section to a qualifying electric transmission trans-
4	action—
5	"(A) such transaction shall be treated as
6	an involuntary conversion to which this section
7	applies, and
8	"(B) exempt utility property shall be treat-
9	ed as property which is similar or related in
10	service or use to the property disposed of in
11	such transaction.
12	"(2) Extension of replacement period.—
13	In the case of any involuntary conversion described
14	in paragraph (1), subsection (a)(2)(B) shall be ap-
15	plied by substituting '4 years' for '2 years' in clause
16	(i) thereof.
17	"(3) Qualifying electric transmission
18	TRANSACTION.—For purposes of this subsection, the
19	term 'qualifying electric transmission transaction'
20	means any sale or other disposition before January
21	1, 2009, of—
22	"(A) property used in the trade or business
23	of providing electric transmission services, or
24	"(B) any stock or partnership interest in a
25	corporation or partnership, as the case may be,

1	whose principal trade or business consists of
2	providing electric transmission services,
3	but only if such sale or disposition is to an inde-
4	pendent transmission company.
5	"(4) Independent transmission com-
6	PANY.—For purposes of this subsection, the term
7	'independent transmission company' means—
8	"(A) a regional transmission organization
9	approved by the Federal Energy Regulatory
10	Commission,
11	"(B) a person—
12	"(i) who the Federal Energy Regu-
13	latory Commission determines in its au-
14	thorization of the transaction under section
15	203 of the Federal Power Act (16 U.S.C.
16	823b) is not a market participant within
17	the meaning of such Commission's rules
18	applicable to regional transmission organi-
19	zations, and
20	"(ii) whose transmission facilities to
21	which the election under this subsection
22	applies are under the operational control of
23	a Federal Energy Regulatory Commission-
24	approved regional transmission organiza-
25	tion before the close of the period specified

1	in such authorization, but not later than
2	the close of the period applicable under
3	subsection (a)(2)(B) as extended under
4	paragraph (2), or
5	"(C) in the case of facilities subject to the
6	exclusive jurisdiction of the Public Utility Com-
7	mission of Texas, a person which is approved by
8	that Commission as consistent with Texas State
9	law regarding an independent transmission or-
10	ganization.
11	"(5) Exempt utility property.—For pur-
12	poses of this subsection—
13	"(A) IN GENERAL.—The term 'exempt
14	utility property' means property used in the
15	trade or business of—
16	"(i) generating, transmitting, distrib-
17	uting, or selling electricity, or
18	"(ii) producing, transmitting, distrib-
19	uting, or selling natural gas.
20	"(B) Nonrecognition of gain by Rea-
21	SON OF ACQUISITION OF STOCK.—Acquisition of
22	control of a corporation shall be taken into ac-
23	count under this section with respect to a quali-
24	fying electric transmission transaction only if
25	the principal trade or business of such corpora-

- tion is a trade or business referred to in subparagraph (A).
- 3 "(6) CONSOLIDATED SPECIAL RULE FOR 4 GROUPS.—In the case of a corporation which is a 5 member of an affiliated group filing a consolidated 6 return, such corporation shall be treated as satis-7 fying the purchase requirement of subsection (a)(2) 8 with respect to any qualifying electric transmission 9 transaction engaged in by such corporation to the 10 extent such requirement is satisfied by another 11 member of such group.
- 12 "(7) ELECTION.—An election under paragraph
 13 (1), once made, shall be irrevocable."
- 14 (b) EXCEPTION FROM GAIN RECOGNITION UNDER 15 SECTION 1245.—Subsection (b) of section 1245 of such 16 Code is amended by adding at the end the following new 17 paragraph:
- 18 "(9) Dispositions to implement federal 19 ENERGY REGULATORY COMMISSION OR STATE ELEC-20 TRIC RESTRUCTURING POLICY.—At the election of 21 the taxpayer, the amount of gain which would (but 22 for this paragraph) be recognized under this section 23 on any qualified electric transmission transaction (as 24 defined in section 1033(k)) for which an election 25 under section 1033 is made shall be reduced by the

1	aggregate reduction in the basis of section 1245
2	property held by the taxpayer or, if insufficient, by
3	a member of an affiliated group which includes the
4	taxpayer at any time during the taxable year in
5	which such transaction occurred. The manner and
6	amount of such reduction shall be determined under
7	regulations prescribed by the Secretary."
8	(c) Effective Date.—The amendments made by
9	subsections (a) and (b) of this section shall apply to trans-
10	actions occurring after the date of the enactment of this
11	Act.
12	(d) Distributions of Stock To Implement Fed-
13	ERAL ENERGY REGULATORY COMMISSION OR STATE
14	ELECTRIC RESTRUCTURING POLICY.—
15	(1) In general.—Subparagraph (A) of section
16	355(e)(3) of such Code (relating to special rules re-
17	lating to acquisitions) is amended by inserting after
18	clause (iv) the following new clause:
19	"(v) The acquisition of stock in any
20	controlled corporation in a qualifying elec-
21	
	tric transmission transaction (as defined in

1	(2) Effective date.—The amendment made
2	by paragraph (1) shall apply to distributions after
3	the date of the enactment of this Act.

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